

國際對外援助新趨勢與台灣模式

International Trend on Foreign Aid and Taiwan Model

葛傳宇¹

財經法律系專任講師

【摘要】

本文的目的是解析並闡明先進國家對受援國的官方援助模式，嘗試從實證經驗與案例中歸納出國際間公認的對外援助基本理論體系，進而解構台灣對外援助之獨特性。他山之石可以攻錯，藉國際趨勢可以檢討台灣援外政策與執行面的改善空間。

研究方法上是先定義對外援助，其次界定研究對象與範圍，然後嘗試從實證建立理論體系，並導入國際間多邊性架構與雙邊性架構援外的援助模式，接著以時間為經、歷史事件為緯，分析國際間援助案的演進以驗證理論體系之可信度，並探討九一一恐怖主義對美國以及其他先進國家的援外政策影響，最後嘗試分析檢討台灣援外政策的執行模式與特殊性，兩相對照即可彰顯台灣的經援外交之改革急迫性。

文獻資料來源方面，國際趨勢部份是以 OECD、世界銀行等多邊國際開發機構的出版品、網站資料與國外智庫與學者專家的專著與英文報刊為主；台灣的部份則以學者專論、國際合作發展基金會、外交部、經濟部等官方出版品、網站資料，輔以親自訪談現任與卸任政府高層官員的第一手記錄，以及台灣報刊資料。值得一提的是拜台灣政黨輪替之賜，經多次努力溝通，部份卸任高層官員終於願意揭密與指點迷津，許多官方的數據資料透過多位當事人解讀終於還原其政治本質，使本文說明台灣援外特殊性更有說服力。

關鍵詞：對外援助、經援外交、國際合作、國際發展、台灣、九一一、反恐、Foreign Aid、ODA、International Cooperation

【Abstract】

This paper aims at providing an objective analysis of Official Development Assistance (ODA) models, which rendered by advanced countries. The author tries to build a theoretical framework on foreign aid by examining empirical evidences and case studies. "Comparison pinpoints our

¹ 本文作者葛傳宇在此特別感謝國際合作發展基金會前秘書長羅平章先生、前駐美代表陳錫蕃大使，以及其他幾位現任官員但不願具名者撥冗賜教與批評，使得本文的構思與邏輯更為成熟。

own shortcomings,” the Chinese proverb says. To better understand international trend and practice on foreign aid will enhance Taiwan’s policy making and practice.

This paper provides the definition of foreign aid in the very beginning followed by framing the research target and scope of study. Then the author tries to build a theoretical framework based on empirical evidences and to compare the pros and cons between bilateral aid and multilateral aid. History and historical events are the best examples to test the validity of the theoretic framework. Surely, the September 11 attack is an indispensable factor to support the framework. The second part of this paper is to identify the uniqueness of Taiwan foreign aid in terms of its practice and political consideration. Based on the systematic analysis, the conclusion provides author’s criticism on current practice and thus offers possible solutions toward a sound mechanism of supervision.

Documentation of this paper deserves extra credits. Besides academic publication, official statistics from Taiwan, OECD, and the World Bank, and experts’ comments, the author owes thanks to a small group of current and ex-officials who, on the condition of not disclosing their identities due to political sensitivity, kindly provide inside information and authoritarian interpretation of classified foreign aid budget. Without personal interview, this paper won’t be able to provide a convincing account of Taiwan’s foreign aid policy and practice. It is the author’s wishful thinking that this paper contributes to advance Taiwan’s foreign aid so as to be compatible with global trend.

Key words : ODA, foreign aid, Taiwan, economic assistance, international cooperation, international development, 911, terrorism.